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# RELEASED IN FULL

ACTION IO-16 INFO LOG-00 AID-01 ARA-01 CIAE-00 SMEC-00 OASY-00 AF-01 DOEE-00 EAP-01 EB-01 EUR-01 H-01 TEDE-00 INR-00 ADS-00 LAB-01 L-01 NEA-01 NSAE-00 OIC-02 OIG-04 OMB-01 PA-01 PM-00 PRS-01 P-01 SNP-00 SP-00 SR-00 STR-01 TRSE-00 T-00 SS-00 USIE-00 SA-01 PMB-00 PRME-01 DRL-09 G-00 /048W

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 8212

INFO UN SECURITY COUNCIL COLLECTIVE PRIORITY

JOINT STAFF WASHDC PRIORITY

SECDEF WASHDC PRIORITY

WHITEHOUSE WASHDC PRIORITY

USCINCEUR VAIHINGEN GE PRIORITY

AMEMBASSY ACCRA

AMEMBASSY KINSHASA

AMEMBASSY NAIROBI

AMEMBASSY DAR ES SALAAM

AMEMBASSY ADDIS ABABA

USMISSION GENEVA

AMEMBASSY ROME

AMEMBASSY DAKAR

AMEMBASSY KAMPALA

AMEMBASSY ISLAMABAD

AMEMBASSY BUJUMBURA

AMEMBASSY TUNIS

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## CONFIDENTIAL

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C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 003256

WHITEHOUSE PASS TO NSC FOR RICE AND STEINBERG; JOINT STAFF FOR CHAIRMAN, DIR JS, J3; SECDEF FOR OSD/ISA PARIS FOR PERLOW

E.0.12356: DECL:OADR

TAGS: MARR, PREL, PHUM, MOPS, FR, RW, UN

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: JOHN L MILLS DATE/CASE ID: 31 MAR 2008 200103014

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SUBJECT: RWANDA: 8/5/94 SECURITY COUNCIL INFORMALS

AND SYG REPORT

### 1. CONFIDENTIAL - ENTIRE TEXT

2. SUMMARY. THE SECRETARIAT RELEASED ITS LATEST REPORT ON RWANDA WHICH WILL BE DISCUSSED IN THE COUNCIL ON MONDAY ALONG WITH THE POSSIBILITY OF A FOLLOW-ON PRESIDENTIAL STATEMENT. IN ADDITION, A/SYG GAREKHAN REPORTED THAT HE HAD NO INFORMATION ON THE QUESTIONS RAISED YESTERDAY OF REPRISALS AGAINST RETURNING REFUGEES AND MASS TRIALS.

### SYG REPORT ON RWANDA

3. TODAY THE SECRETARIAT RELEASED ITS LATEST REPORT ON THE SITUATION IN RWANDA, PURSUANT TO RESOLUTIONS 925 AND 929 (FAXED TO IO AND OSD) - THE REPORT CONTAINS A COMPREHENSIVE REVIEW OF THE HUMANITARIAN, POLITICAL, AND MILITARY SITUATION. IT NOTES THE NECESSITY OF CREATING CONFIDENTIAL

#### CONFIDENTIAL

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  THE CONDITIONS FOR REFUGEES TO RETURN TO THEIR HOMES, OF REBUILDING THE RWANDAN INFRASTRUCTURE AND OF DEPLOYING UNAMIR QUICKLY.
- 4. THE COUNCIL WILL DISCUSS THE ISSUE ON MONDAY, AND, AT THE SUGGESTION OF THE U.K., CONSIDER ISSUING A FOLLOW-ON PRESIDENTIAL STATEMENT. GUIDANCE REQUESTED-
- 5. COORDINATION/UNAMIR. THE ONLY CONTENTIOUS ISSUE IN THE REPORT IS ITS DISCUSSION OF UNAMIR COORDINATION IN PARAGRAPH 31.
- 6. TEXT OF PARAGRAPH 31:

IDEALLY, ALL FOREIGN FORCES ENGAGED IN SUPPORT OF THE HUMANITARIAN EFFORT SHOULD BE PART OF UNAMIR. IF THIS IS NOT POSSIBLE, I WOULD URGE THAT THE DEPLOYMENT OF THE FOREIGN FORCES SHOULD BE AUTHORIZED BY THE SECURITY COUNCIL, EVEN IF THEIR MANDATE IS PURELY HUMANITARIAN, AND THAT FORMAL LIAISON ARRANGEMENTS SHOULD BE ESTABLISHED BETWEEN THEM AND UNAMIR, AS HAS BEEN THE CASE WITH OPERATION TURQUOISE.

7. BECAUSE FRENCH AND THEN U.S. TROOPS DEPLOYED OUTSIDE

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OF THE STRUCTURE OF UNAMIR, THE SYG HAS RAISED THE COORDINATION ISSUE REPEATEDLY. WE SHOULD RESPOND IN THE COUNCIL THAT IN A CRISIS SUCH AS RWANDA THE PRIMARY ISSUE SHOULD BE TO GET TROOPS ON THE GROUND QUICKLY AND EFFECTIVELY--NOT PRESERVING UN COMMAND STRUCTURE OR COUNCIL OVERSIGHT. MOREOVER, THIS ARRANGEMENT HAS BEEN WORKING SO FAR, AND THERE ARE ALREADY FORMAL CONFIDENTIAL

### CONFIDENTIAL

PAGE 04 USUN N 03256 01 OF 02 060127Z COORDINATION MECHANISMS IN PLACE.

- 8. UNAMIR'S MANDATE. THE REPORT CONTAINS A REVISED OPERATIONAL PLAN FOR UNAMIR THAT SEEMS FOCUSED AND REALISTIC, I.E. LIMITED TO DOABLE TASKS. WE SHOULD ENDORSE IT IN THE COUNCIL AND THE FOLLOW-ON PRESIDENTIAL STATEMENT.
- 9. POLITICAL SITUATION. THE REPORT ALSO STRIKES THE RIGHT NOTE IN ITS ASSERTION THAT THE GOVERNMENT OF RWANDA MUST TAKE RESPONSIBILITY IN NATIONAL RECONCILIATION. IT CAN DO THIS THROUGH ACCEPTING FORMER GOVERNMENT SOLDIERS AND GENDARMERIE INTO THE NEW STRUCTURE, INSTALLING AN EQUITABLE JUDICIAL SYSTEM, AND INSTALLING A BROAD-BASED SYSTEM OF GOVERNMENT.
- 10. THE REPORT CALLS ON THE OAU, TANZANIA AND OTHER NEIGHBORS TO HELP BROKER A POLITICAL SETTLEMENT AND ENSURE REGIONAL STABILITY. WE MAY WANT TO THINK ABOUT CONCRETE STEPS TO BE TAKEN IN THIS REGARD.
- 11. WAR CRIMES. THE REPORT URGES THE INTERNATIONAL

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COMMUNITY TO MAKE AMENDS FOR ITS FAILURE TO RESPOND PROMPTLY TO THE CRISIS BY ENSURING THAT THOSE RESPONSIBLE ARE BROUGHT TO JUSTICE.

12. HUMAN RIGHTS MONITORS. NOT MENTIONED IN THE REPORT IS THE DEPLOYMENT OF HUMAN RIGHTS MONITORS. THE HIGH COMMISSIONER FOR HUMAN RIGHTS HAS TABLED A PROPOSAL FOR 21 MONITORS AND ISSUED AN APPEAL FOR \$2.1M TO COVER THE COST. HOWEVER, MANY DELEGATIONS (FRANCE, NEW ZEALAND, DJIBOUTI) HAVE MADE THE VALID POINT THAT FIVE TO TEN TIMES THAT NUMBER IS NEEDED TO HAVE EVEN A MODERATE IMPACT. AS A NON-MILITARY MECHANISM FOR ENCOURAGING THE RETURN OF REFUGEES, IT MIGHT MAKE SENSE TO GIVE THIS IDEA MORE ATTENTION.

U/SYG GHAREKHAN'S REPORT

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PAGE 03 USUN N 03256 02 OF 02 060127Z 13. MASS TRIALS. GAREKHAN HAD NO CONFIRMATION OF THE REPORTS THAT THE PRIME MINISTER CALLED FOR MASS TRIALS.

- 14. REPRISALS. LIKEWISE, THE SRSG HAS BEEN UNABLE TO CONFIRM INCIDENTS OF REPRISALS AGAINST RETURNING REFUGEES. HOWEVER, HE TENDS TO BELIEVE THAT THOSE THAT HAVE OCCURED ARE ISOLATED INCIDENTS.
- 15. RADIO. FOLLOWING ON YESTERDAY'S DISCUSSION, THE FRENCH REPRESENTATIVE ALSO STATED THAT, CONTRARY TO OTHER REPORTS, NO EXTREMIST RADIO HAS BROADCAST FROM THE FRENCH ZONE SINCE 19 JULY.
- 16. RETURNS- REFUGEES ARE CONTINUING TO WALK TO KIGALI. 100,000 HAVE CROSSED THE BORDER SO FAR.. THERE ARE 4 WAY STATIONS SET UP ON THE MAJOR ROADS AND 2 MORE ON THE WAY.

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